

PETITION NUMBER:	1001-PUD-01		
APPROXIMATE LOCATION:	146 th Street & Towne Road		
PETITIONER:	Estridge Development Company		
REPRESENTATIVE:	Joe Calderon, Bose McKinney & Evans LLP		
REQUEST:	Change in zoning of approximately 1,409 acres to the Symphony PUD District.		
CURRENT ZONING:	AG-SF1, SF-2 and Centennial North PUD		
STAFF REVIEWER:	Kevin M. Todd, AICP		
ZONING HISTORY:	0407-REZ-05	Sugar Creek Rezone (a portion of the Nature and Recreation District)	
	0901-PUD-01	Centennial North PUD (a portion of the Residential District)	
EXHIBITS:	 Staff Report Aerial Location Map Comprehensive Plan Map Petitioner's Proposal; May 26, 2010 Supplemental Materials provided by the Petitioner; July 2, 2010 Ownership & Control Map; July 30, 2010 Public Comment Issues Summary; July 16, 2010 APC Review Comments; August 2, 2010 		

PETITION HISTORY

This petition was introduced at the December 14, 2009 City Council meeting. It was reviewed at the December 22, 2009 Technical Advisory Committee meeting, and it received a public hearing at the June 21, 2010 Advisory Plan Commission (the "APC") meeting. It was further reviewed at the July 6, 2010 and July 19, 2010 APC meetings.

PROCEDURAL

The official public hearing was held at the June 21, 2010 APC meeting. The APC may hear additional public comment at the APC President's discretion, or by a majority of the APC members present.

PROJECT OVERVIEW

Project Description

The subject property is approximately 1,409 acres in size and is generally located between 146th Street and 161st Street and between Ditch Road and Shelborne Road (the "Property"). The proposed Planned Unit Development ("PUD") Ordinance allows for a maximum of 4,112 dwelling units and a maximum of



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1.16 million square feet of non-residential space (of which 410,000 square feet is allocated for retail uses). The PUD has three (3) districts: the Residential District, the Mixed Use District, and the Nature and Recreation District (the "Project").

The PUD Ordinance allows for several different residential lot and unit types in the Residential District. The intent is to create a variety of home types and lot sizes in order to accommodate different housing needs. The detached single family residential options range from 800 square-foot lots to 9,000 square-foot lots. The PUD Ordinance also allows for single-family attached and multi-family housing dwellings. The proposed PUD encourages the intermingling of different dwelling types and sizes so that diverse, non-homogonous neighborhoods are designed. Accessory buildings, accessory dwellings, and home occupations are also permitted. Dwellings may front on either a public right-of-way or on open space.

The intent of the Mixed Use District is to create a neo-traditional town center area, where buildings are located close to the street and a high level of pedestrian activity is anticipated. This district allows for buildings up to four (4) stories tall and a mixture of residential and non-residential uses. In addition to the same dwelling types that are allowed in the Residential District, Live-Work Units are also permitted. The Mixed Use District permits a variety of lodging, office, retail, civic, and educational uses. The Mixed Use District is located in three (3) areas: the northwest corner of 146th Street and Towne Road; the northern side of the intersection at 146th Street and Ditch Road; and the eastern side of the intersection at Towne Road and 161st Street.

The Nature and Recreation District includes the existing Woodwind Golf Club, residential dwellings and a limited number of non-residential uses, including: restaurants, civic-oriented uses and other recreational uses.

In addition to the non-residential uses anticipated in the Mixed Use District and the Nature and Recreation District, small areas of non-residential uses are permitted at "important neighborhood intersections," which are located throughout the Project (including locations within the Residential District). There are nine (9) "important neighborhood intersections" identified on the Concept Plan. Each of these intersections are permitted to include up to 15,000 square feet of non-residential space, including retail, office, and restaurant uses (totaling a possible 135,000 square feet of space for the entire PUD).

Comprehensive Plan (Feb 2007, as amended)

The Westfield-Washington Township Comprehensive Plan (the "Comprehensive Plan") identifies the Property as being located within four (4) of the comprehensive plan land use classifications: Existing Suburban Residential; New Suburban Residential; Existing Rural Southwest; and Local Commercial. See attached Exhibit 3.

The majority of the Project falls within the Existing Suburban Residential and the New Suburban Residential classifications. The westernmost portion of the Property lies within the Existing Rural Southwest classification. A small portion of the Property around the intersection of Towne Road and 146th Street is located within the Local Commercial classification.



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Thoroughfare Plan (Feb 2007, as amended)

The Westfield-Washington Township Thoroughfare Plan identifies the following roadway classifications: Towne Road, Primary Arterial 2 (150' ROW); Ditch Road and 161st Street, Secondary Arterial (120' ROW); and 151st Street, 156th Street, 159th Street, and 166th Street, Collectors (100' ROW). The Alternative Transportation Plan identifies the roadways listed above as being part of the City's trail and pathway network. The Alternative Transportation Plan calls for multi-use pathways that are eight (8) feet in width to be located along Collector Streets and Arterial Streets.

146th Street lies within the jurisdiction of the Hamilton County Highway Department (established by interlocal agreement). 146th Street is planned to be a limited access thoroughfare. The road cross-section is planned to include two eastbound and two westbound travel lanes, separated by a center median (similar to the sections of 146th Street that have already been improved). In addition, the County is planning to provide frontage roads along 146th Street to assist in further limiting road cuts.

Annexation

The Property is within the corporate boundaries of the City of Westfield.

Well Head Protection-Ord. 05-31

The Property is not within a wellhead protection area.

"BIG PICTURE" DISCUSSION ITEMS

Comprehensive Plan

The extent of development proposed in the Project would appear to be more intense than that contemplated in the Comprehensive Plan. However, the Comprehensive Plan is merely a guide to assist in making land use decisions in the jurisdiction. The petitioner is planning to address this issue at the Public Hearing.

Sports Facilities

The proposal includes various athletic and recreation facilities. As you may be aware, the Family Sports Capital of America Commission is in the final stages of identifying the location for the Family Sports Capital of America. The Symphony project is one of three possible locations competing for these facilities. Until the selection process is completed, it is important to make sure that the standards approved for the Project, or any project, do not create opportunities for conflict or complications with the Family Sports Capital of America initiative. If the Symphony site is selected to play a role in the Family Sports Capital of America, the PUD Ordinance can be amended accordingly.

Development Standards

The Symphony PUD Ordinance adopts a somewhat unconventional approach to establishing development standards within the project. The standards are designed to be very flexible in order to allow the developer to respond to market conditions without returning for PUD amendments. Although this strategy is understandable, given the recent and dramatic changes in the market, the proposed PUD Ordinance may not provide the level of predictability typically desired by the APC. The petitioner will



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be able to speak to this item at the Public Hearing.

Architectural Standards

The Architectural Standards included in the Symphony PUD proposal are basic. Although the flexibility associated with these basic standards may be desirable from the petitioner's standpoint, it may not provide the level of predictability typically desired by the APC. The petitioner will be able to speak to this item at the Public Hearing.

Technical Comments

The petitioner continues to work with the Community Development Department, the Public Works Department, the Fire Department and the other Technical Advisory Committee agencies to address the more technical issues related to the proposal. To the extent there are items requiring APC consideration, such items will be presented to the APC as this proposal moves forward through the zoning review and approval process.

Ownership & Control

The Zoning Ordinance states that "the area designated in the PUD map must be a tract of land under single ownership or control. Single control of property under multiple ownerships may be accomplished through the use of enforceable commitments" (WC 16.04.190, C2). If the developer does not own the property, then demonstration of control is typically shown in the form of a consent letter. An exhibit illustrating the status of ownership or control of the subject property has been provided as Exhibit 6. As of the publishing of this report, the petitioner has complied with the consent requirements set forth in WC 16.04.190, C2.

Public Input

In addition to the public comments that were made at the June 21, 2010 Public Hearing and the July 6, 2010 APC meeting, the Community Development Staff has received a number of written comments regarding the Symphony project. An exhibit depicting the location of public commentators, as well as a summary of their concerns has been provided as Exhibit 7.

PUD Ordinance Review

The Community Development Department has provided comments pertaining to approximately half of the proposed Symphony PUD Ordinance (see Exhibit 8). The comments are organized in a manner that should help guide discussion at the August 2, 2010 APC meeting. These comments incorporate staff comments as well as those of any APC member that were received prior to the publishing of this report. To the extent that there are any additional comments from APC members, please provide them to staff by Friday, August 6, 2010 (if at all possible) so they can be incorporated into the next round of comments that will be provided for the next APC meeting.

STATUTORY CONSIDERATIONS

Ind. Code 36-7-4-603 states that when considering requests for changes in zoning, reasonable regard shall



be paid to:

- 1. The Comprehensive Plan.
- 2. Current conditions and the character of current structures and uses.
- 3. The most desirable use for which the land is adapted.
- 4. The conservation of property values throughout the jurisdiction.
- 5. Responsible growth and development.

PROCESS REQUIREMENTS

Required Submittals	Original	Amended	<u>Status</u>
Application	12/07/09	-	Submitted
Fees	12/07/09	-	Paid
Legal Description	12/07/09	-	Submitted
Consent Forms	12/07/09	07/30/10	Submitted
Neighbor Meeting	12/16/09	-	Meetings Held
	&		
	12/22/09		
PUD Ordinance	12/07/09	05/26/10	Submitted

Required Procedure	<u>Original</u>	<u>Status</u>
Pre-Filing Conference	08/03/09	Meeting Held
Notice - Sign on site	06/11/10	Posted
Notice – Newspaper	06/11/10	Published
Notice – Mail	06/11/10	Postmarked

KMT